1	BEFORE THE ILLINOIS POLLUTION CONTROL BOARD		
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4	RANTOUL TOWNSHIP HIGH SCHOOL DISTRICT NO. 193,)) PCB 03-042) (Permit Appeal)	
5	Petitioner,)	
6	vs.)	
7	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,)	
8	Respondent.)	
9	kespondent.)	
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12	The following is a t		
13	above-entitled matter taken stenographically before ANN MARIE HOLLO, CSR, RPR, RMR, a notary public within and for the County of Montgomery and State of Illinois. Said hearing was taken on the 18th day of February A.D.,		
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15		2003, commencing at 9:00 o'clock a.m. at the Illinois Pollution Control Board Hearing Room, Room 403, 600	
16	South Second Street, Springrieid, II.	111015.	
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1 APPEARANCES:

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8	Springfield, Illinois 62701 By: Patrick D. Shaw, Esq.	
9	Appearing on behalf of the Petitioner	
2	Illinois Environmental Protection Agency	
10	1021 North Grand Avenue East Springfield, Illinois 62794	
11	By: John J. Kim, Esq.	
	Appearing on behalf of the Respondent	
12		
13	Petitioner's Exhibit Number 1, marked for identification and accepted into the record Page	
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16	Petitioner's Exhibit Number 2, marked for identification	
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1 HEARING OFFICER SUDMAN: Good morning, 2 everybody. My name is Carol Sudman. I'm the hearing officer with the Pollution Control Board. This is 3 4 PCB 03-042, Rantoul Township High School, District 193 5 versus IEPA. 6 It is Tuesday, February 18, 2003. We are 7 beginning at approximately 9 o'clock a.m. 8 For the record, although the petitioner is 9 located in Champaign County, there was no known public interest in this case. Thus I granted the party's 10 request to hold the hearing in Springfield. 11 12 I'll note for the record that there are no 13 members of the public present. Members of the public 14 are allowed to provide public comment if they so 15 choose. 16 At issue in this case is the IEPA rejection of the petitioner's high priority corrective action plan 17 budget regarding petitioner's property at 200 South 18 Sheldon Street in Rantoul, Champaign County. 19 20 The statutory decision deadline in this 21 case is May 5, 2003. You should note that it is the Pollution 2.2 23 Control Board, and not me, that will make the final decision in this case. My purpose is to conduct the 24

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hearing in a neutral and orderly manner so that we have
 a clear record of the proceedings. I will also assess
 the credibility of any witnesses on the record at the
 end of the hearing.

5 We will begin with opening statements from 6 all parties. Then we will proceed to the petitioner's 7 case followed by the EPA's case. We will conclude with 8 any closing arguments and discuss off the record a 9 briefing schedule, which will then be set on the 10 record.

11 This hearing was noticed pursuant to the 12 Act and the board's rules and will be conducted pursuant 13 to sections 101.600 through 101.632 of the board's 14 procedural rules.

15 At this time, I would like to ask the 16 parties to please make their appearances on the record. MR. SHAW: Yes. Patrick Shaw, attorney for 17 Rantoul Township High School, District Number 193. 18 HEARING OFFICER SUDMAN: Thank you. 19 20 MR. KIM: John Kim, attorney for the 21 respondent, Illinois Environmental Protection Agency. 2.2 HEARING OFFICER SUDMAN: Thank you. 23 Are there any preliminary matters to discuss on the record? 2.4

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1 MR. SHAW: Well, I think as a preliminary 2 matter, there's maybe a few items of documents that I believe that we entered as "an agreed." And then there 3 4 will be one witness called to testify on behalf of the 5 school. That's pretty much it. 6 HEARING OFFICER SUDMAN: Okay. MR. SHAW: Do we need to do something 7 8 formally to admit the previously filed record from the 9 agency? MR. KIM: I think if we both -- I'm 10 assuming the parties are jointly asking that the board 11 12 accept to admit the record into evidence. MR. SHAW: That's correct. 13 HEARING OFFICER SUDMAN: Yes, I believe 14 15 they will. 16 MR. SHAW: And then the second item, which I believe will also be entered as an agreed supplement 17 to the record, I'm going to present to the hearing 18 officer now. It's a document entitled, "Agreed 19 Supplemental Record." 20 21 HEARING OFFICER SUDMAN: Okay. 22 MR. SHAW: Containing the six items that 23 are referenced on the cover sheet. HEARING OFFICER SUDMAN: Okay. I will mark 24

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1 this as Petitioner's Exhibit 1, and I will accept this 2 into the record. 3 MR. KIM: I just want to make one comment. 4 I have no objection to the documents being admitted. 5 And this is just perhaps more semantics than anything 6 else. 7 HEARING OFFICER SUDMAN: Would you prefer 8 it be a joint exhibit? 9 MR. KIM: Well, not so much that. I mean, that's fine, too. It's the Illinois EPA's concern over 10 the -- this is a minor concern admittedly -- concern 11 12 over the caption as the agreed supplemental record, in 13 that the administrative record that was previously filed we believe was the correct and complete administrative 14 15 record. In other words, that comprised all the 16 documents that were relied upon and satisfied the requirements of the board's regulations. 17 18 These additional documents certainly are related to the facility in question. They do predate 19 20 the decision in question, and they do have some 21 relevance. And therefore we don't object to the board 22 considering them as evidence in the case. We just 23 wanted to note that that objection does not necessarily mean that we believe that the initial filing of the 2.4

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administrative record was deficient. But we do not have
 any objection to these documents coming in as of
 evidence.

HEARING OFFICER SUDMAN: Okay. Then in
light of your comments, I will go ahead and label this
as Petitioner's Exhibit Number 1, and I will note that
Respondent does not object to this filing.

8 MR. KIM: Thank you for humoring me. 9 HEARING OFFICER SUDMAN: Sure. [Petitioner's Exhibit Number 1 was 10 marked for identification and was 11 12 accepted into the record.] HEARING OFFICER SUDMAN: Would the 13 petitioner like to give an opening statement? 14 15 MR. SHAW: I don't think I have an opening 16 statement prepared. I'll just pass on that. HEARING OFFICER SUDMAN: Okay. Mr. Kim? 17 MR. KIM: Just a very brief statement. 18 The Illinois EPA believes that the decision 19 that was made in this case was correct based upon the 20 21 information presented to it. The decision that was 2.2 reached was correct in terms of the application of the 23 relevant provision of the Environmental Protection Act of the board's regulations. And as such, we ask that 2.4

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1 the board ultimately enter an order affirming our decision. 2 HEARING OFFICER SUDMAN: Thank you. 3 4 Mr. Shaw, would you like to go ahead and 5 present your case please. 6 MR. SHAW: Yes, Madam Hearing Officer. I 7 have one other document, I guess, to submit. 8 HEARING OFFICER SUDMAN: Okay. 9 MR. SHAW: And this is the discovery deposition of Jay Gaydosh, I believe, who just walked 10 into the room here. This is going to be admitted, I 11 12 believe, without objection from the agency with the 13 understanding or expectation that they are free to call 14 Mr. Gaydosh in part of their case in chief. 15 And also the recognition that there is a 16 correction sheet that is lying currently loosely inside of this, and I don't know if you want to staple it or 17 just leave it like that. 18 HEARING OFFICER SUDMAN: Okay. I will 19 attach it in some manner. I'm labeling as Petitioner's 20 21 Exhibit Number 2 the discovery deposition of Jay F. 22 Gaydosh. 23 [Petitioner's Exhibit Number 2 was 24 marked for identification.]

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1 HEARING OFFICER SUDMAN: And, Mr. Kim, you will be questioning Mr. Gaydosh as part of your case in 2 3 chief; is that correct? 4 MR. KIM: That's correct, but we have no 5 objection to the admission of the deposition. HEARING OFFICER SUDMAN: Thank you. 6 7 [Petitioner's Exhibit Number 2 was 8 accepted into the record.] 9 HEARING OFFICER SUDMAN: Mr. Shaw, please 10 proceed. MR. SHAW: I guess currently the only other 11 12 thing we have to do is we're going to call Mr. Grammer, 13 Donald Grammer, to testify. Where would it be easiest for him to sit? 14 15 HEARING OFFICER SUDMAN: Probably where he 16 is, as long as the court reporter can hear him. Mr. Grammer, would you please state your 17 18 name and spell your name for the court reporter. THE WITNESS: (Mr. Grammer) My name is 19 20 Donald Grammer, G-r-a-m-m-e-r. 21 HEARING OFFICER SUDMAN: And would you 22 please swear in the witness. 23 THE WITNESS: (Mr. Grammer) I will not swear, but I will affirm and promise to tell the truth. 24

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1 [Witness was duly affirmed.] 2 HEARING OFFICER SUDMAN: Thank you, 3 Mr. Grammer. 4 MR. KIM: Would it be possible -- sometimes 5 it's easier for me to try and listen to the witness by 6 watching him speak as opposed to just listening. If he 7 sits at the end of the table, I can't really keep track 8 of what's going on. I'm sorry. I don't mean to 9 inconvenience you. HEARING OFFICER SUDMAN: Mr. Grammer, would 10 you like to come up and have a seat at one of these 11 12 microphones? 13 THE WITNESS: (Mr. Grammer) How about I sit over there? And then everyone will see me. 14 15 MR. KIM: Thank you. 16 DONALD GRAMMER of lawful age, being produced, having affirmed his 17 testimony, and examined on the part of the Petitioner, 18 19 testifies and says: 20 DIRECT EXAMINATION 21 QUESTIONS BY MR. SHAW: 22 Okay. Mr. Grammer, what is your occupation Ο. 23 or trade? 24 I am a retired engineer. I've worked my Α.

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1 career for the Illinois Department of Transportation, 2 and I work part time now as a professional engineer in the environmental field. I'm also the pastor of a 3 4 little Baptist church. 5 ο. How long have you been working as a 6 professional engineer in the environmental field? 7 Α. I've been working in the environmental 8 field as a professional engineer for about 11 years. 9 Ο. What type of work have you primarily done in the environmental field the past 11 years? 10 I started in '92 as an estimator, a project 11 Α. 12 supervisor for a contractor, doing general contracting 13 work, and he also did underground tank removal. And we 14 gradually expanded while I was working for him into the 15 tank removal field. Since that time, I worked for him 16 five years. And since that time, five years ago, I had worked part time as an environmental engineer for two 17 different firms that did environmental work. 18 What was the name of the firm you currently 19 Ο. work for? 20 21 Α. Applied Environmental Technologies Incorporated in Carmi, Illinois. 22 23 ο. And you primarily do tank work for Applied Environmental? 24

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1 Α. Yes. 2 Q. Are you familiar with the tank project for 3 Rantoul Township High School, District Number 193? 4 Α. Yes, sir. 5 Ο. When did you become involved with that tank 6 project approximately? 7 Α. Approximately early 2001. I don't 8 know. It was about then. 9 Q. What phase of the job did you start at for 10 that project? I got involved after the tanks were 11 Α. 12 removed. Applied Environmental Technologies was 13 selected as the consultant to do the necessary cleanup 14 work. And I got involved at that point, because I am 15 their consultant. And they made me aware of the project 16 and what might be happening there on that site. What type of work did you do as a 17 Ο. consultant for the Rantoul Township project? 18 Α. I really got involved when I became, I 19 20 guess, for Applied Environmental Technologies their 21 project manager at the point we were virtually ready to 22 go to corrective action. When we started to prepare 23 plans and that sort of thing, then I became the project 24 manager for Applied Environmental Technologies.

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1 Did you prepare any documents for this Q. 2 project or review any documents for this project? I have reviewed all the documents for this 3 Α. 4 project since its inception or since Applied became 5 involved with it. 6 The work that was actually done, the 7 corrective action work that was done under contract, was 8 done according to plans prepared by Clark & Associates. 9 Clark did those plans at the request of the school 10 district, because Clark was the consultant for a building project on site, and they wanted the same 11 12 consultant to prepare the plans for the underground tank 13 correction work. Clark prepared those plans, but they said 14 15 to Applied Environmental, "We are not aware of the 16 underground tank regulations, and therefore we do not 17 want to be responsible for these plans, and we won't stamp them. Our professional engineer won't stamp 18 19 them." 20 So they worked with Applied Environmental. 21 They prepared the plans. I reviewed them and stamped 22 them as the engineer on the project. And that's how I 23 was involved in the preparation of the plans for this project. 24

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1 And I assume if I follow you correctly, Q. 2 you're talking about the documents prepared with Clark, you're talking about bid documents and specifications? 3 4 Α. Yes, and actual construction plans as well. 5 ο. Was the type project for the Rantoul 6 Township High School District Number 193 -- I am just 7 going to start calling that -- excuse me. I'm just 8 going to start calling that "the school." 9 Was the type project for the school publicly bid? 10 Yes, it was. 11 Α. 12 Q. Do you know how many bids were received on 13 this project? We received three bids, public letting. 14 Α. 15 Q. Public letting. 16 Were you involved -- were you there at the reading of the bids or opening of the bids? 17 I opened the bids. I read them. I handled 18 Α. the letting. 19 20 Ο. Do you know approximately what the dollar 21 range was for the three bids you received? 22 The low bid was by the contractor who did Α. 23 the work, and it was give or take a thousand dollars, 24 \$134,000, plus a few hundred.

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1 There were two other bids. One -- the high 2 bid was 194,000, I believe, and plus some little bit of 3 change. And the intermediate bid was for 178,000 plus a 4 few hundred dollars. 5 Ο. And who was the bid ultimately awarded to? 6 Α. It was awarded to the low bidder. And for 7 the life of me, I can't even tell you their name right 8 now. They're a firm from Evansville, Indiana. 9 Q. I think that's probably one of these stacks 10 of documents, just so we can find that out later if 11 necessary. 12 Were you involved -- or strike that. 13 Do you know, were there any utilities that 14 were encountered during the site investigation of this 15 process? 16 There were utilities encountered during the Α. site investigation because there was a waterline, a 17 four-inch waterline, and the gas service for -- the 18 waterline and the gas service both came into the 19 20 school. And they both ran either immediately 21 through -- one ran through immediately through this tank site, and the other one ran just along the eastern 22 23 perimeter of it. 24 Were these active or inactive utilities? Ο.

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A. They were active. They were the service
 taps for the school.

3 Q. How did the presence of these utilities4 affect corrective action?

5 A. Well, there was no way to work around these 6 utilities. The gas line ran directly through the tank 7 pit in two directions. The main entrance into the 8 school went right through the tank pit, and a secondary 9 line came across the tank pit sort of at a diagonal over 10 to their ag. building.

11 So there were two crossings of that tank 12 pit with gas lines, and the tank pit was probably 75 13 feet across from one end to the other. There was no way 14 to excavate, remove this contaminated material without 15 causing that line to fail.

16 The waterline ran along the east edge of the tank pit. We had explored it by drilling and had 17 determined that the tank was impacted, but we weren't 18 sure how far we would have to excavate. And for that 19 20 reason and because the area between the tank pit and the 21 building was so confined, we moved both of them over at the same time completely out of the way of the 22 23 excavation.

24

Does that answer the question?

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Q. Well, just maybe it hasn't. Let me just be
 clear.

3 Why was it necessary to relocate the 4 utilities?

5 A. Because there was -- if we had dug the 6 contamination out with those utilities in place, those 7 lines would have collapsed, both of them, certainly the 8 gas line and potentially the waterline. It was so 9 close. And if that had happened, it would have closed 10 down the school. The entire school system would have 11 been down for two to three weeks.

Q. Would it have been possible to temporarily
stop the lines or close the lines or remove the portion
of the line that was in the way?

A. It would have been possible to run temporary connections around, but temporary connections would have cost as much as the relocation. And the job still wouldn't have been done. We would have still had to come back and do it again.

20 Q. Mr. Grammer, are you also familiar with the 21 compaction work that was done on this project?

22 A. I am.

Q. From an engineering perspective, why was itnecessary to compact the soil on this project?

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1 A. This site is located in a traffic and 2 parking area that was used by the school for loading 3 their school buses. They pulled into this driveway and 4 loaded up with students.

5 The north end of this tank pit that was 6 excavated -- and I haven't been to Rantoul since, but I 7 think at this point as we're talking today, I think the 8 north end of this tank pit is under a new building that 9 was under construction at the time we were there 10 working.

And the material that went under that new 11 12 building and under that parking lot, if it had not been 13 compacted, would have been a disaster for both the 14 parking facility and certainly for the building. There 15 was no way that that building could have been put there 16 without compacting that material. And if we had tried to put loose material back in the hole and then run 17 school buses over, they would have been in trouble 18 within a week. It had to be compacted. 19 20 MR. SHAW: I have no further questions. 21 HEARING OFFICER SUDMAN: Mr. Kim? MR. KIM: I have -- excuse me. I have a 2.2

23 few questions for Mr. Grammer. Thank you.

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1	CROSS EXAMINATION
2	QUESTIONS BY MR. KIM:
3	Q. Mr. Grammer, you'll have to excuse me if I
4	kind of jump around on the questions here. I'm going to
5	try and direct my questions to you in the same subject
6	areas that Mr. Shaw walked through.
7	You stated, I believe, that in at least
8	some instances, Clark Consulting or whatever the name of
9	the company's specific name was, Clark prepared certain
10	plans, but they were not comfortable in having their PE
11	sign off on them. So you reviewed the plans, and then
12	you affixed your professional engineer stamp; is that
13	correct?
14	A. Yes.
15	Q. Specifically as to the document that is
16	titled, "A High Priority Amended Corrective Action Plan
17	Budget"
18	A. Clark did not do that one.
19	Q. Right. That was submitted on April 25,
20	2002. That was submitted by Applied Environmental
21	Technologies; is that correct?
22	A. Yes, that's right.
23	Q. And was your involvement in the preparation
24	of that document reviewing the document and affixing

1 your PE stamp?

2	A. Yes, it was.
3	Q. So is it correct that Mr. Williams, Brian
4	K. Williams, who I believe is the professional geologist
5	and president of Applied Environmental, did Mr. Williams
6	prepare the document as a result?
7	A. Yes, he did, to the best of my knowledge.
8	Now, I didn't see him write that, but he signed it as if
9	he had, and sent it to me, and I trust him that he had
10	done that.
11	Q. Okay. So did you have any input in the
12	preparation of the document? Or was your input solely
13	limited to review of the document that was presented to
14	you?
15	A. I had input into that document.
16	Q. Okay.
17	A. Could I tell you how I had that?
18	Q. You guessed my question. What was your
19	input in that?
20	A. Well, the initial plan on this site was to
21	close it out with the agency by installing monitoring
22	wells, and over a period of three years, monitoring the
23	groundwater. If no contamination appeared, then we
24	could have simply signed off on this, and the agency

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1 would have accepted that and closed the file.

The school made the determination to do a 2 3 cleanup because of the construction work for the new 4 building. They did not want students even by chance 5 exposed to any contaminated material that might be dug 6 up on that site during construction. And we, Brian and 7 I, discussed that change before he actually prepared 8 this budget. I was aware of what was happening when he 9 prepared it.

Q. Is it correct to state that this budget seeks amendment, an amendment of the previously approved budget to take into account, among other things, the interaction of the corrective action your business was involved with, with the construction of the new building that the school district was involved with?

16 A. I'm sorry. I didn't understand your17 question.

Q. Let me try to go back to that. Well, actually, you know, this has been referenced several times, but I don't think it's been clearly flushed out. What was the construction that the school district was involved with?
A. The school district had a grant from the

24 State to build a new building; in fact, a new school.

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That just barely infringed on this tank pit on the north 1 2 end. And that work was just getting started when we 3 were there and doing the excavation for the tank pit. 4 Ο. So maybe my question -- now I can try and 5 reword that, and it might make a little more sense. 6 The fact that that new school construction 7 was just getting under way and the fact that this new 8 school construction was just barely infringing upon your 9 excavation area, was that part of the reason why it was necessary to seek an amendment of the budget? 10

11 A. I don't think so. I don't think that the 12 amount of material excavated, the method of doing it, I 13 don't think any of those things would have changed had 14 there not been a building there. We would have 15 compacted for the parking lot. I can't see that there 16 would have been any change at all.

17Q.I believe you stated, however, that18it -- well, let's try to keep this orderly. Okay.19Through the course of your experience at20least over the past five years or so of overseeing21projects or involvement with projects involving leaking22underground storage tanks, have you familiarized23yourself with the regulations in Title 35 Illinois

24 Administrative Code, Part 732?

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1 I don't know. I don't know what Title 35 Α. 2 is. I'm not an attorney. I think I have, but I'm not 3 certain. I don't recognize it by the number. 4 Ο. To the best of your knowledge, what are the 5 statutory -- and I'm not asking for necessarily 6 citations, but to the best of your knowledge, what are 7 the statutes or the regulations that govern the cleanup 8 of a leaking underground storage tank site? Do you know 9 off the top of your head? I think that's the 732 thing you're talking 10 Α. about. 11 12 Okay. Q. 13 And it's rules and regulations. As far as Α. I'm concerned in day-to-day work, it's rules and 14 15 regulations set down by these guys right here, by the 16 IEPA. 17 ο. Okay. And do you know if the subject of utilities, either the removal of utilities or the 18 19 replacement of utilities in the course of corrective action work, do you know if that subject is addressed 20 21 anywhere in the regulations to the best of your 22 knowledge? 23 Α. I've been told that they are. 24 But personally you don't have any direct Q.

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1 knowledge of that one way or the other; is that right? 2 No. No, I don't. Α. 3 Ο. You also were discussing the school 4 construction -- let's go back to this again briefly. 5 Would it have been necessary for any of 6 these utilities that we're talking about today to be 7 removed or to be moved as part of the school district's 8 construction of their new building? 9 Α. No. 10 Going back to compaction. I believe you Q. just testified under cross examination that the 11 12 amendments that were sought in the corrective action 13 plan budget that was submitted that we're talking about 14 today were not related to the new school construction; 15 is that correct? 16 That's right. Α. But I believe you testified earlier that it 17 Ο. would be disastrous if the areas of compaction that are 18 being addressed under this budget were not done in the 19 way that you were proposing? It would be disastrous 20 21 both for the park facility and for the school's 22 building? 23 Α. That's correct, that's correct. 24 MR. KIM: Do you have a copy of the

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1 administrative record? I can show him a copy. 2 Actually, it might be in one of your exhibits as well. 3 MR. SHAW: I might have an extra one here. 4 MR. KIM: Okay. 5 Q. I'm going to hand you what's 6 been described and submitted to the board as the 7 administrative record in this case. And I'm turning to 8 page 27 of the record. Could you take a look at that 9 page, read it, and when you're done, let me know. 10 Α. Okay. Okay. This is a certification form that 11 Ο. 12 was submitted as part of the amended budget; is that 13 correct? 14 Α. Yes, sir. And you affixed your professional engineer 15 Q. 16 stamp to this document; is that correct? I did. 17 Α. And in the text of this document, would you 18 Q. look at the second paragraph that begins, "I hereby 19 certify," and would you look at the second to last 20 21 sentence that begins, "I further"? 22 "I further certify"? Yes, sir, I see what Α. 23 it says. 24 Could you read that and the next sentence Q.

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1 out loud please.

2 "I further certify the cost ineligible for Α. payment for the fund pursuant to 35 Illinois 3 4 Administrative Code Section 732.606 are not included in the budget proposal or amendment. Such ineligible costs 5 6 include, but are not limited to" --7 Q. And then I'm not going to make you read the 8 whole list. 9 A. -- "costs associated with utility 10 replacement." 11 I was going to say, could you read the Q. second and the third line? 12 "Cost associated with site restoration." 13 Α. And then the third line. 14 Ο. 15 Α. "Costs associated with utility 16 replacement." MR. KIM: Thank you. 17 Can I just take one minute? 18 HEARING OFFICER SUDMAN: Sure. 19 20 MR. KIM: I'd like to now -- I have just 21 one more question for you, a series of questions. The document that was labeled 22 23 agreed -- the caption, "Agreed Supplemental Record," is 24 that Petitioner's Exhibit Number 2?

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1	HEARING OFFICER SUDMAN: That's Number 1.
2	MR. KIM: Exhibit Number 1. Okay, thank
3	you.
4	Q. I'd like you to I'm
5	handing you what's been previously identified as
6	Petitioner's Exhibit Number 1, and it's a series of
7	documents. And one of those documents let me get
8	them. And specifically I'd like you to look at one of
9	those documents. Could you read the cover page on the
10	document that I pointed to?
11	A. This one?
12	Q. Yes.
13	A. "High priority corrective action, main
14	phase to be for the Rantoul High School Township,
15	District Number 193, 200 South Sheldon Street, Rantoul,
16	Illinois, number 970899, August the 2nd, 2001."
17	Q. This is the corrective action plan that was
18	associated with the corrective action to be performed at
19	the school facility; is that correct?
20	A. Yes.
21	Q. And I've also clipped open to a page. If
22	you could turn to the page. I believe this is titled
22	
23	down at the bottom, A-1; is that correct?

1 Oh, let me make sure I've got the right Q. 2 That's fine. Could you identify what that page one. 3 is, what that page represents? 4 Α. This is a site plan as it was believed to 5 be on August the 2nd, 2001. 6 Q. Okay. And does this site plan, is this an 7 accurate description of the site to the best of your 8 knowledge? 9 Α. No, sir, it is not. 10 Q. And what is inaccurate about this? In the final plans that were prepared, the 11 Α. 12 plume as outlined here was larger. It extended further 13 to the east. The gas line that is shown as a diagonal, 14 from the upper right over to the building on the center 15 left, was further over into the tank pit. And the plume 16 came right up against the waterline that is shown on this plan, but there's no arrow to it. It's labeled up 17 at the top of the page. 18 19 ο. Okay. 20 Α. The plume is much larger. It was much 21 larger in actuality than it's shown here. 22 Do you know if there was ever an amendment Ο. 23 to the corrective action plan that was submitted that would postdate this document? 24

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No, sir, I don't know if there was one. I 1 Α. 2 don't believe there was. If there was, I'm not -- I don't recall it at this time. 3 4 Ο. And to the best of your knowledge, is there 5 a map or depiction within the amended corrective action 6 plan budget that would provide what you described as an 7 accurate description of the site? Let me --8 Α. I know what you said, Mr. Kim, and I'm not 9 aware if there is or not. The set of conditions that I just described 10 to you were most accurately depicted in the final plans 11 12 that were prepared, and they were being developed as we 13 went along. And we got a little bit more information, a 14 little bit more information; we put that in the final 15 plans. 16 And the final plan sheets that were prepared had the best depiction of this -- of the 17 conditions here. And I'm not certain as to which 18 amended budget it might or might not have been included 19 in. I'm sorry. I can't answer that question. 20 21 Ο. So it is possible that the Illinois EPA 22 does not have a plan sheet that describes the logistics 23 of the arrangements that you described; is that correct? 24 Yes, that's possible. Α.

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As you look at this document, which is as 1 Q. 2 you described inaccurate, and you looked to see what is 3 depicted as the gas line, is that identified by a 4 diagonal line moving -- I quess if this were a map, from 5 the southwest to the northeast? There's several 6 diagonal lines. I'm just trying to make sure we're 7 talking about the same diagonal line on this map. 8 MR. SHAW: Can I just object to that 9 question? You just mischaracterized his testimony as 10 inaccurate, as describing this as inaccurate. I don't think that's what he said. 11 MR. KIM: No. Let me rephrase the 12 13 question. 14 What I meant to say is I agree -- I'm 15 assuming he is correct that the depiction on this map is 16 inaccurate. I'm simply now -- and I believe that was 17 his testimony, that what's found on this map is not accurate to what the site actually entails. What I'm 18 simply trying to do is discuss what is presented on this 19 20 particular map. 21 And all I was trying to do is, first of all, just establish some lines on this map so that we're 22 23 all on the same page, and we're all talking about the same thing. I want to make this clear for the board 24

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1 later on when they read the record.

2 MR. SHAW: Well, that question doesn't 3 require you to use the word "inaccurate." I believe you 4 can talk about the map without calling the map inaccurate. You can check the testimony later on. 5 6 MR. KIM: That's fine. 7 Q. I'm not going to try to put 8 words in your mouth, Mr. Grammer. 9 But if you look at this map, there is a line. I believe that's identified as the gas line; is 10 that correct? 11 12 Yes, sir. Α. 13 And that is a diagonal line that is a ο. crossed line; is that correct? Or dashed line, rather; 14 15 is that correct? 16 Α. That's correct, sir. Well, actually, there's several dashed 17 Ο. lines, but the one I'm referring to is the diagonal 18 line. And, again, it sort of moves, if you were to 19 consider this on a compass, from the southwest corner to 20 21 the northeast corner; is that correct? 2.2 Yes, sir. Α. 23 ο. And does that gas line intersect at two points on the perimeter of what's described as the new 24

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1 building location; is that correct? 2 According to this, it does, yes. Α. 3 Ο. So based upon what's depicted in this 4 document, the gas line intersects the new building in at least two outer walls; is that correct? 5 6 Α. Yes, sir. You're talking about the new 7 building location? 8 Q. Yes. 9 Α. Yes, sir. According to this, it does intersect that building at two locations. 10 And based upon this diagram, if the new 11 Ο. 12 building were to be located there, would the gas line 13 need to be removed and relocated? Based on this drawing, I assume that it 14 Α. 15 would have needed to be moved, yes. 16 Based upon the diagram that you have before Q. you -- we're still on page A-2 of that plan -- would 17 compaction of the excavated area that would be 18 19 underneath the new building location, would that be 20 necessary for the building of the new building, the 21 construction of the new building? 2.2 According to the diagram which you gave me, Α. 23 which I'm holding here in my hand, this little area 24 right --

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1 Q. Mr. Grammer, the problem is when the board 2 members read this later, they have to sort of just read 3 off the paper.

A. Yes. The little area at the north end that is intersected by the south line of the building, which according to this diagram would be approximately two or three feet by maybe eight feet, would have intersected the new building according to this diagram.

9 Q. Yes. And we're kind of talking about the 10 areas in between boring number two and SIB between --

11 A. SIB stands for soil investigative boring12 number two.

13	Q. So what you just described is also sort of
14	the area in between boring two and soil investigation
15	boring number two; is that correct?

16 A. Yes, sir. Yes, sir.

HEARING OFFICER SUDMAN: Would you pleasereiterate what page number you're looking at.

19THE WITNESS: We're looking at page number20A-2 in the corrective action.

HEARING OFFICER SUDMAN: A-2 of the agreedsupplemental record.

23 THE WITNESS: It's the second page in the24 exhibits section.

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1	Q. (By Mr. Kim) And I tell you what. Why
2	don't you do this, Mr. Grammer, just to further
3	clarify. In the bottom right-hand corner of that map,
4	can you just read the date and also the description
5	that's given in that map?
6	A. The date on the bottom of this is 7-23-01,
7	and it talks about the groundwater contamination plume.
8	MR. KIM: Okay, thank you.
9	That's all the questions I have. I have
10	nothing further.
11	HEARING OFFICER SUDMAN: Thank you.
12	Mr. Shaw, would you like
13	MR. SHAW: Just a few.
14	HEARING OFFICER SUDMAN: Okay.
15	REDIRECT EXAMINATION
16	QUESTIONS BY MR. SHAW:
17	Q. Mr. Grammer, with respect to utility
18	replacement versus utility relocation, what activity was
19	involved with the school project?
20	A. You're talking about the building?
21	Q. The utilities were relocated? Or were
22	utilities replaced on this project?
23	A. They were all simply relocated, but they
24	were not relocated because of the building. This gas

line that we talked about -- the map that we have shows this gas line runs diagonally, intersecting a main that comes in north and south. This was done in July of '01.

5 By the time we got the plans prepared, we 6 found that this gas line that's shown north and south 7 was shown improperly. This is not where it was 8 located. This line was further to the south and across 9 the middle. It was not properly located. So in the 10 ultimate development of plans, these lines were found to 11 be in other places. Am I making sense?

12 Q. Well, why don't we just try to stick to 13 answering my questions. We'll probably move through 14 this quicker.

15You've got the map in front of you that is16described as map A-1? Or A-2? I'm sorry. And what is17A-2 a map of again?

18 A. It's a map of the groundwater contamination19 plume. It's not a map of the soil contamination.

20 Q. Which map relates to the soil contamination 21 plume?

22 A. On page A-3.

23 Q. Well, not according to my exhibit.

24 A. It says excavation map, but that shows the

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1	excavation is what we anticipated would be the extent of
2	the soil contamination.
3	Q. Could you please turn to page A-1. I think
4	that's on page 110.
5	A. Yes, sir.
6	Q. What is that a map of?
7	A. That is a map of the soil contamination
8	plume.
9	Q. How does that map show the utilities with
10	respect to the contamination plume?
11	A. It shows, to the best of our knowledge at
12	that time, that these utilities ran through the plume.
13	Q. And was it still true after you actually
14	did the excavation that utilities ran through the plume?
15	A. Yes. Now, let me clarify. The old ones
16	did. We put them back there. We didn't put them back
17	where they were. They didn't go through the plume.
18	When we got done, we moved them out of the way. We
19	didn't put them back there.
20	Q. I'm sorry. What we're looking at is a map
21	dated July 23, 2001; is that correct?
22	A. Right.
23	Q. That is the information that was known to
24	be true at that time, correct?

1 To the best of our knowledge, yes. Α. 2 Q. And this map was submitted as part of the corrective action plan; is that correct? 3 4 Α. That's correct. And the course of action in this corrective 5 Ο. 6 action plan was approved; is that correct? 7 Α. Yes. 8 Q. Subsequently, you excavated the 9 contaminated soil? Was that part of your project? 10 Α. Yes. At a later date, the contamination was 11 Ο. determined to have different features? 12 13 MR. KIM: I'm going to object. Those are all leading questions. 14 15 MR. SHAW: He's got it on the map. 16 HEARING OFFICER SUDMAN: I'll sustain 17 that. Please rephrase. (By Mr. Shaw) As of July 23, 2001, the 18 ο. date of these maps, were the utilities believed to be 19 20 located within the soil contamination plume? 21 Α. Yes, with the exception of the school's 22 waterline that was coming in, and it was believed to be 23 right on the edge of the contamination. At the time we 24 went to construction, we thought it was right along the

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edge of the pit, and we were going to dig eight feet
 under it.

Q. When you engaged the corrective action and you were excavating soil, what processes or what steps are taken during the excavation to determine where to stop digging?

7 Α. We have what we call a FID. It's a flame 8 ionization detector that we can use. It's a machine 9 that actually sniffs the soil samples. When you take a 10 sample, we put it in a zip-lock baggie. We give it a little bit of time to volatilize any contamination 11 12 that's in it. And we put its nose in that bag, and it 13 registers to give us an indication of whether or not 14 that soil is contaminated. As we dig, we constantly 15 monitor using that FID, as we call it. F-I-D.

And as we get to cleaner and cleaner soil, the numbers that it gives us go down and down. And ideally we could come to a situation where we could have a vertical wall perhaps with a sample that would register zero on the FID meter.

21 Realistically we probably very seldom get 22 to a zero, because it will also pick up other things 23 besides petroleum. So we're constantly monitoring with 24 our FID as we dig to be sure we're not digging out clean

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dirt and hauling it off.

2 Q. So the actual excavation doesn't 3 necessarily always resemble what is believed to be 4 necessary?

A. That's exactly right. You can't drill. You can't afford economically to drill enough holes to define the perimeter of the excavation to the nearest foot. There has to be some interpretation and some extrapolation to determine what you're going to dig.

Q. So you have also referenced in your cross examination here a map that you say more accurately indicates the site condition. Is this map based upon the processes you just talked about in terms of digging and analyzing the soil as you dig? Is that the map you're talking about?

16 A. I'm sorry. You lost me some place. I'm 17 not trying to be evasive. I just don't understand what 18 you're asking me.

Q. We've been talking about this map, July 23,
20 2001. There was some reference in your earlier
21 testimony that there is a subsequent map? Did I
22 misunderstand your testimony?

A. There was a map that was prepared that wentin the plans that we actually prepared. At the time we

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prepared plans for the letting for the bids and we took all the information we had, prepared the very best map we could to give that out to the prospective contractors, and it was slightly different. I hesitate to say how much, without having it in front of me from the one that is shown on A-1, but there was some slight variation in it.

8 Q. What information did you have at the time 9 of the letting that you would not have had at July 23, 10 2001?

A. We had input from the engineering firm from Clark, on the location of the lines that were coming into the school. For example, on the gas line, the waterline coming in that we had not had previously. They had been out there and done exploration work. They were preparing plans on this site. They had better information, and it showed up on the plans.

18 We didn't have that before. We had just 19 our own best estimate and the reports of personnel that 20 worked for the school as to where these lines were. So 21 we didn't know really exactly where they were at the 22 time this was prepared.

Q. At the time this was prepared, and we're
talking -- you're referencing pulling up the July 23,

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2001 maps. And in particular, I would reference the
 excavation map on page A-3. At that time, you knew that
 the gas line and the waterline were going to be impacted
 by this excavation; is that correct?

A. We certainly thought they were.
Q. So when you say you have additional
information about where the utility lines are, did it
make -- does it make any difference to how you would
deal with the utilities?

A. No, no, because the information that the consultant gave us for the final plans placed the gas line further, the north-south gas line further out into the excavation than it is here. It was out inside the excavation also. Yes, it made a difference in how we were dealing with them, because they were directly impacted.

Q. Okay. With respect to the map on page A-3, and I'm looking at a gas line that's running northeast to southwest, was that gas line later determined to be which direction from this page? North, south, east or west?

22 A. It was on approximately the same angle, but 23 a little further south than it's shown on this page.

24

Q. With respect to the waterline that I see

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1 running north and south on this map, where was it later 2 determined to be? I don't have a scale with me to scale the 3 Α. 4 distance from the waterline over to the building. And I 5 hesitate to say that it was one or two feet further 6 either direction. It's very close to where it's shown 7 here, I think. 8 Ο. There wasn't a substantial difference in 9 the waterline then? Is that a fair assessment? 10 There was not a substantial difference. Α. If it was determined that these were the 11 Ο. 12 exact locations of the waterline and the gas line, would 13 it still have been necessary to relocate those utilities? 14 15 It would still have been necessary to Α. 16 locate -- relocate the diagonal gas line, the waterline. It would not have been necessary to relocate 17 the north-south gas line next to the building. 18 Then maybe that's where I'm confused. 19 Ο. Were 20 there two gas lines relocated? 21 Α. Yes. The north-south line is involved with 22 the main service coming into the building. The diagonal 23 line was a secondary line that came off that main service and came over here to service the existing 2.4

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vocational agriculture building.

2 Q. So there was a second gas line running 3 north-south on this map. Where was that later 4 determined to be in fact? 5 Α. It was in fact determined to be within the 6 excavation. It would have been undermined and subject 7 to failure. 8 Q. Are you saying it would have been located 9 further to the west than where it's depicted in this 10 map? Yes. 11 Α. 12 And this may be all my fault with 0. 13 confusion. I didn't realize there was a second gas line. So that might explain why I'm confused. 14 15 When you had indicated that there was 16 additional information or a more accurate map that was later produced, does that map have -- was that later 17 map, did it change any of the perimeters for excavation 18 or soil contamination plumes, groundwater contamination 19 plumes? Or did it relate solely to the placement of 20 21 utilities? 22 It did not affect the excavation we would Α. 23 have done. It related strictly to the location of the 24 utilities.

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1 MR. SHAW: I don't have any further 2 questions. HEARING OFFICER SUDMAN: Mr. Kim? 3 4 MR. KIM: Just a few. RECROSS EXAMINATION 5 6 QUESTIONS BY MR. KIM: 7 Q. Mr. Grammer, you testified that after -- at 8 some date after July 23rd of 2001, Applied Environmental 9 Technologies came into additional more accurate information -- well, additional information; is that 10 11 correct? 12 Α. Yes. 13 Regarding the site layout and regarding the Q. location of utilities including the gas lines and 14 waterlines? 15 16 Α. That's correct, that's correct. 17 ο. And that that information was then incorporated into the letting of bids that your firm 18 handled; is that correct? 19 20 That's correct. Α. 21 Ο. When were the bids let? Do you know 22 roughly? 23 Α. The dates run together here, and I've 24 reviewed the file, but it seems to me the letting

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1 was -- the initial budget was approved in October, 2 October 5th, I believe, of 2001 or something. And the 3 letting was held in late October. The work started 4 within just a week or so later and went on during November and into December. 5 6 Q. And we're talking about calendar year 2001? 7 Α. Yes, sir, all in 2001, yes, sir. 8 Q. And the amended budget that we're 9 discussing today was submitted to the agency in April of 2002; is that correct? 10 Yes, sir. 11 Α. 12 And the agency's decision in this case Ο. 13 that's under appeal that we're talking about here today was dated September 5th of 2002; is that correct? 14 15 I don't know the exact date, but I know it Α. 16 was 2002. And that document is in the record, so 17 Ο. 18 that's okay. And I believe you testified that looking at 19 map A-3, that there is a north-south gas line that was 20 21 the main line to the school building; is that correct? 2.2 That's correct. Α. 23 ο. And that the diagonal line, the diagonal gas line was a -- I don't know if it's a secondary --24

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1 A secondary. Α. 2 -- that ran to the industrial arts Q. building; is that correct? 3 4 Α. Yes. And based upon the additional information 5 Ο. 6 that you received, the north-south gas line was later 7 determined to be within the excavation area; is that 8 correct? 9 Α. Yes, sir. And if you look at the map A-3 that's dated 10 Q. July 23rd of 2001, that north-south line is not depicted 11 12 within the excavation area; is that correct? That's correct. 13 Α. Do you believe it would have been helpful 14 ο. 15 for the Illinois EPA when reviewing the submitted budget 16 request to have the most up-to-date information 17 possible? Yes, sir, I do. 18 Α. And just one question, or just a couple 19 ο. 20 just to flush out this new building. 21 The grant that you discussed before 22 concerning the new building, that was something that the 23 school district was undertaking; is that correct? 24 Α. That's correct. We had nothing to do with

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1 that at all.

So that was a project that although in time 2 Q. and in circumstance sort of coincided with your 3 4 corrective action work, that was a project that had a life of its own, was independent, and was going to take 5 6 place regardless if there had never been a release from 7 an underground storage tank? 8 Α. Yes, sir, that's exactly right. 9 MR. KIM: I have nothing further. HEARING OFFICER SUDMAN: Thank you. 10 Mr. Shaw, do you have any redirect? 11 MR. SHAW: No, I don't. 12 13 HEARING OFFICER SUDMAN: Thank you. I would like to clarify for the board; I 14 was looking at the agreed supplemental record, and there 15 16 are some other exhibits that are attached to other parts. The maps that were being referred to in 17 this -- in Mr. Grammer's testimony were on pages 112, or 18 110 through 112 of the agreed supplemental record. Is 19 that correct? 20 21 MR. KIM: That's correct. I apologize. 2.2 HEARING OFFICER SUDMAN: That's okay. 23 MR. KIM: The copy that I gave Mr. Grammer has those pages. The copy that I was looking at did 24

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1 not. 2 HEARING OFFICER SUDMAN: Okay. So we're on 3 the same page there. 4 MR. KIM: Yes. HEARING OFFICER SUDMAN: Mr. Shaw, do you 5 6 have anything further for your case in chief? 7 MR. SHAW: No, I don't. 8 HEARING OFFICER SUDMAN: Mr. Grammer, thank 9 you very much. THE WITNESS: (Mr. Grammer) You're welcome, 10 11 ma'am. Thank you. 12 HEARING OFFICER SUDMAN: Mr. Kim, would you 13 please proceed with your case in chief. MR. KIM: Yes. I'd like to call -- could I 14 15 just have one minute? 16 HEARING OFFICER SUDMAN: Sure. MR. KIM: Yeah. I'd like to call Jay 17 Gaydosh. 18 HEARING OFFICER SUDMAN: Thank you. 19 20 Would you please have a seat up there, and 21 spell your name for the court reporter please. 22 THE WITNESS: (Mr. Gaydosh) My name is Jay 23 F. G-a-y, "D" as in David, o-s-h. 24 HEARING OFFICER SUDMAN: Thank you. Would

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1 you please have a seat. 2 [Witness sworn.] MR. KIM: Thank you. 3 4 And I'm just going to again note, we've 5 already stipulated to the admission of Mr. Gaydosh's 6 discovery deposition. So his background and so forth 7 have already been established. 8 HEARING OFFICER SUDMAN: Thank you. 9 MR. KIM: I'm handing the witness what is I believe identified -- I don't know what we labeled the 10 deposition. 11 12 HEARING OFFICER SUDMAN: Petitioner's 2. MR. KIM: Petitioner's Exhibit 2. 13 JAY F. GAYDOSH 14 15 of lawful age, being produced, sworn and examined on 16 the part of the Respondent, testifies and says: DIRECT EXAMINATION 17 QUESTIONS BY MR. KIM: 18 19 Could you take a look at the first page of Ο. 20 that. And is that a copy or a transcript of the deposition that you gave in this case earlier? 21 2.2 Α. Yes. 23 ο. Would you please turn to page 41 of the 24 deposition. And would you just look that page over, and

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when you've had a chance to do so, just let me know. 1 2 Α. Okay. 3 Ο. I believe beginning on line 8 of page 41, 4 you were asked if weather conditions -- well, 5 specifically, the question says, "Are weather conditions 6 something that is considered a demurrage?" And your 7 answer is, "Not as far as I'm aware of." 8 If I use the term "weather condition" and I 9 use the term "demurrage," is that referring to the very 10 same thing? Or can you explain your understanding of how weather conditions would or would not be considered 11 12 a demurrage? 13 I guess it all depends on the crew doing Α. 14 the work. We've got crews that will work in about any 15 weather conditions, and we've got some that will stop if 16 it's raining, wind's blowing hard. So whether that weather condition is actually something that causes the 17 demurrage or the delay is unknown at any given time. 18 So do you think that -- you know, that's 19 Ο. really all I have. 20 21 HEARING OFFICER SUDMAN: Okay, thank you. 2.2 MR. KIM: I'll stop while I'm at it. 23 HEARING OFFICER SUDMAN: Mr. Shaw? 24 MR. SHAW: No questions.

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HEARING OFFICER SUDMAN: Okay. Well, thank 1 2 you. Thank you very much, Mr. Gaydosh. 3 Before we hear closing arguments, I'd like 4 to go off the record so that we may discuss a briefing 5 schedule, which I will then read into the record 6 please. 7 [Off-the-record discussion.] 8 HEARING OFFICER SUDMAN: We've just had an 9 off-the-record discussion regarding post-hearing briefs. 10 The parties have agreed to a briefing 11 schedule as follows: 12 13 The transcript of these proceedings should 14 be available from the court reporter by February 26th, and I will try to get that on the board's Web site as 15 16 soon as possible thereafter. And the public comment deadline, if there 17 are any members of the public who wish to file written 18 public comment, will be February 25, 2003. As long as 19 20 it is postmarked by February 25, 2003, the board will 21 accept that. Public comment must be filed in accordance 2.2 with section 101.628 of the board's procedural rules. 23 The petitioner's post-hearing brief will be due on March 3, 2003. The respondent's brief will be 24

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due on March 17, 2003. And the petitioner's reply brief 1 2 will be due on March 24, 2003. And the mailbox rule will not apply to these briefs, since this is a decision 3 4 deadline case. 5 Mr. Shaw, would you like to make a closing 6 argument at this time? 7 MR. SHAW: I think I'll reserve my argument 8 for brief. 9 HEARING OFFICER SUDMAN: Okay. Mr. Kim? MR. KIM: I'll follow Mr. Shaw's lead. 10 11 HEARING OFFICER SUDMAN: Okay. I will 12 proceed to make a statement as to the credibility of 13 witnesses testifying during this hearing. Based on my legal judgment and experience, I find both of the 14 15 witnesses testifying to be credible. 16 At this time, I will conclude the 17 proceedings. It is Tuesday, February 18th, at approximately quarter after 10:00 in the morning. And 18 we will stand adjourned. Thank you everyone for your 19 20 participation. [End of proceeding.] 21 2.2 23 24

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2	COURT REPORTER'S CERTIFICATION
3	I, Ann Marie Hollo, Certified Shorthand Reporter, Registered Professional Reporter, Registered
4	Merit Writer of the State of Illinois and Notary Public, do hereby certify that said hearing before the Illinois
5	Pollution Control Board came before me on the 18th day of February, A.D., 2003.
6	
7	I do hereby certify that I did take stenographic notes of the proceedings and that said notes were reduced to typewritten form under my
8	direction and supervision.
9	I do further certify that the attached and foregoing is a true, correct and complete copy of my
10	notes.
11	I do further certify that said hearing was taken before the Illinois Pollution Control Board at 600
12	South Second Street, Room 403, Springfield, Illinois.
13	I do further certify that I am not related in any way to any of the parties involved in this action
14	and have no interest in the outcome thereof.
15	Dated at Litchfield, Illinois, this 22nd day of February, A.D. 2003 and given under my hand and
16	seal. My commission expires April 5, 2006.
17	
18	Ann Marie Hollo, CSR, RPR, RMR
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